

# Blackpool Council

14 January 2015

To: Councillors Benson, Mrs Callow JP, D Coleman, I Coleman, Doherty, Elmes, Galley, Mrs Henderson MBE, Mrs Jackson, M Mitchell, Robertson BEM, Smith, Stansfield, L Taylor and Mrs Taylor

The above members are requested to attend the:

## SCRUTINY COMMITTEE

Thursday, 22 January 2015 at 6.00 pm  
in Committee Room A, Townhall, Blackpool

## A G E N D A

### 1 DECLARATIONS OF INTEREST

Members are asked to declare any interests in the items under consideration and in doing so state:

- (1) the type of interest concerned; and
- (2) the nature of the interest concerned

If any member requires advice on declarations of interests, they are advised to contact the Head of Democratic Services in advance of the meeting.

### 2 MINUTES OF THE LAST MEETING HELD ON 20TH NOVEMBER 2014 (Pages 1 - 6)

To agree the minutes of the last meeting held on 20<sup>th</sup> November 2014 as a true and correct record.

### 3 PUBLIC SPEAKING (Pages 7 - 10)

To consider any applications from members of the public to speak at the meeting.

### 4 EXECUTIVE AND CABINET MEMBER DECISIONS (Pages 11 - 20)

To consider the Executive and Cabinet Member decisions taken since the last meeting of the Scrutiny Committee.

### 5 FORWARD PLAN (Pages 21 - 26)

To consider the content of the Council's Forward Plan, issue number 12/2014.

**6 SAFEGUARDING ADULTS AT RISK, FINDINGS AND SERVICE RESPONSES** (Pages 27 - 34)

To consider the Safeguarding Alerts and Referrals Analysis Report for Quarters One and Two 2014/15. The Committee is also informed of service developments in Adult Safeguarding and planning underway in relation to the Safeguarding aspects of The Care Act 2014 and improvements both underway and planned, ahead of the Local Authority Peer Review of Blackpool Council Safeguarding Adults activity, scheduled to take place in January 2015.

**7 COMMUNITY SAFETY PARTNERSHIP SCRUTINY PANEL** (Pages 35 - 38)

To consider the report of the Community Safety Partnership Scrutiny Review Panel.

**8 REFERRAL FROM PUBLIC PROTECTION SUB-COMMITTEE** (Pages 39 - 42)

To consider a referral from the Public Protection Sub-Committee regarding a possible scrutiny review of landaus on the promenade.

**9 SCRUTINY PANEL UPDATE** (Pages 43 - 48)

To consider progress updates on the appointed Scrutiny Panels including verbal updates from Lead Members.

**10 COMMITTEE WORKPLAN** (Pages 49 - 54)

To consider the Scrutiny Workplan, together with any suggestions that Members may wish to make for scrutiny review topics.

**11 DATE OF NEXT MEETING**

To note the date of the next meeting as Thursday 26<sup>th</sup> February 2015, at 6.00pm.

**Venue information:**

First floor meeting room (lift available), accessible toilets (ground floor), no-smoking building.

**Other information:**

For queries regarding this agenda please contact Steve Sienkiewicz, Democratic Services Team Leader, Tel: (01253) 477123, e-mail [steve.sienkiewicz@blackpool.gov.uk](mailto:steve.sienkiewicz@blackpool.gov.uk)

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# Agenda Item 2

## MINUTES OF SCRUTINY COMMITTEE MEETING - THURSDAY, 16 OCTOBER 2014

### **Present:**

Councillor D Coleman (Vice-Chairman, in the Chair)

Councillors

Elmes	Mrs Henderson MBE	Galley	Mrs Jackson
I Coleman	Stansfield	L Taylor	M Mitchell
Mrs Callow	Benson	Hunter	

### **In Attendance:**

Mr A. Cavill, Director of Place.

Mrs C. McKeogh, Deputy Chief Executive - Human Resources, Communications and Engagement.

Mrs R. Henshaw, Corporate Development Officer.

Mr S. Sienkiewicz, Scrutiny Manager.

Councillor S. Blackburn, Leader of the Council.

Councillor F. Jackson, Deputy Leader of the Council and Cabinet Member for Urban Regeneration.

Councillor J. Jones, Cabinet Member for Highways, Transport and Equality and Diversity.

Councillor G. Cain, Cabinet Member for Tourism and Leisure.

Councillor C. Wright, Cabinet Member for Culture and Heritage.

### **Also Present:**

Councillor Green.

Councillor P. Callow.

### **1 DECLARATIONS OF INTEREST**

There were no declarations of interest on this occasion.

### **2 MINUTES OF THE LAST MEETING HELD ON 11TH SEPTEMBER 2014**

The Committee agreed that the minutes of the Scrutiny Committee meeting held on 16<sup>th</sup> October 2014 be signed by the Chairman as a correct record.

### **3 PUBLIC SPEAKING**

The Committee noted that there were no applications to speak by members of the public on this occasion.

### **4 EXECUTIVE AND CABINET MEMBER DECISIONS**

## **MINUTES OF SCRUTINY COMMITTEE MEETING - THURSDAY, 16 OCTOBER 2014**

The Committee considered the decisions taken since the last meeting of the Scrutiny Committee by the Executive and Cabinet Members.

A question was raised in relation to decision number EX/50/2014 'Central Business District – Four Star Hotel Development', as to what was the estimated date for the start of construction. Councillor Blackburn responded that the date was dependent upon site clearance factors but would hopefully be during Autumn 2015.

The Committee agreed to note the Executive and Cabinet Member Decisions.

### **5 FORWARD PLAN**

The Committee considered the items contained within the Forward Plan, issue number 10/2014.

The Committee agreed to note the Forward Plan items.

### **6 PROSPEROUS TOWN THEME REPORT 2014/15**

Mr A. Cavill, Director of Place, presented a report to the Committee that detailed current performance information against the following Council priorities;

Priority 3 – Expand and promote our tourism, arts, heritage and cultural offer.

Priority 5 – Attract sustainable investment and create quality jobs.

Priority 6 – Encourage responsible entrepreneurship for the benefit of our communities.

Referring to priority 3, Mr Cavill highlighted the Creative People and Places Programme for Blackpool and Wyre. Funded through a £3m award from the Arts Council for 3 years, the programme had now been in place for 12 months. During this period, a range of key arts and cultural programmes had been initiated, the details of which were outlined to the Committee.

The Committee was informed that the Museum for Blackpool Project had been successful in its Round 1 grant application to the Heritage Lottery Fund (HLF). The project was now at the development stage which would be completed by the end of 2015, at which point the Round 2 application for funding to the HLF would be submitted.

On the subject of developing Blackpool's library services, Mr Cavill spoke of the various initiatives in place that were aimed to increase the basic online skills of people, small businesses and charities by 25% over a 12 month period. Events such as Get on Line Week and the creation of the Digital Charter for Go-On Blackpool were helping to increase the numbers of Blackpool residents to get online for the first time.

Mr Cavill concluded his Priority 3 presentation by outlining some of the Blackpool visitor statistics for the recent months. Overall numbers had increased by more than 200,000 during the summer and the number of overnight stays had gone up by 30%. Much of that growth had been derived from people who had attended a specific event in the resort.

Moving onto Priority 5, the Committee was informed that the Lancashire Local Enterprise

## MINUTES OF SCRUTINY COMMITTEE MEETING - THURSDAY, 16 OCTOBER 2014

Partnership had secured £233.9m from the Government's Local Growth Fund to support economic growth, of which £50m had been allocated to projects in Blackpool. The benefits would be widespread and be based around infrastructure improvements, transport and housing renewal.

Members were informed that a key element of both the Lancashire Strategic Economic Plan (SEP) and the Lancashire Growth Plan was the requirement to produce a local Growth Accelerator strategy for the Fylde coast area. The strategy was focussed on change and creating and growing economic opportunities for local communities in the greatest need. Amongst the priorities identified for Blackpool were the development of the energy sector, the development of the town centre as a sub-regional centre (including the Central Station site) and the development of junction 4 of the M55 and the airport approaches.

In relation to Priority 6, the Committee was updated regarding progress of the Get Started Service. This was a scheme that provided advice and guidance to new start businesses and in the previous 6 months, 42 individuals had been assisted to start their own business via the support that was provided.

Mr Cavill went on to provide members with details of how the Council encouraged its suppliers to utilise the Social Value Toolkit, which came about as a result of provisions of the Social Value Act, 2012. The Act placed a requirement on public authorities to have regard to economic, social and environmental wellbeing in connection with public services contracts. As a result, the Council had implemented a number of measures to ensure that social value was embedded through its commissioning and procurement activities, as well as those of its contractors.

Responding to questions from the Committee, Mr Cavill explained that in relation to the stage 2 HLF funding for the Museum of Blackpool, in order to access the next stage of funding it was necessary to prove that the required criteria had been met, although Blackpool was no longer part of a competitive process for the funding. The 8 new posts that were being created as part of the scheme were costing £250k per year which was being drawn from the HLF funding and were considered absolutely necessary in order to progress. He went on to answer a number of further questions from the Committee on the subjects of the proposed energy college, the resort pass, the airport, the library service and the illuminations switch on.

The Committee was then shown a video which illustrated the highlights of the 2014 Blackpool season review, before moving on to receive a report that detailed current performance information against Priority 9 – Deliver quality services through a professional, well rewarded and motivated workforce. The report was presented by Mrs C. McKeogh, Deputy Chief Executive, Human Resources, Communications and Engagement.

The Committee was informed that preparations for the 2015/16 budget cycle had now commenced and communications would shortly be going out to employees and residents about the process to be followed for the year. Mrs McKeogh then spoke regarding the key issues under the priority for the last quarter. These included ensuring compliance with

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key ICT standards, including the Public Services Network (PSN), the Payment Card Industry Data Security Standard (PCI-DSS) and the Information Governance (IG) Toolkit. There were also a number of risks and threats to data security which the IT service was working to reduce or eradicate where possible. These included spam mail, mobile apps' and other vulnerabilities. Information requests received by the Council had also continued to increase, with 931 freedom of information requests having been received between January and September 2014 and 296 subject access requests under the Data Protection Act, during the same period.

Members were informed of the progress resulting from the current Leadership Programme, together with feedback from the Employee Conference that had been held in September. Sickness absence figures were then reported to the Committee, which currently stood at 10.27 days lost per full time employee. Of that figure, 55.9% was reported as short term (up to 4 weeks) and 44.1% long term. It was reported that stress, depression and anxiety remained the most common cause of sickness absence, at 22.58%. Mrs McKeogh gave details of the services offered by the Occupational Health Service and the Employee Assistance Programme in relation to employees who were suffering from those conditions.

Details were then reported to the Committee about the apprenticeships and traineeships programmes in which the Council was currently engaged and also of the Investors in People reaccreditation programme process that was currently underway.

In relation to the Customer First service, Members were informed that the Council was now close to its target on dealing with queries at the first point of contact. Improvements had been achieved in customer satisfaction rates, although it was acknowledged that waiting times, call answering times and percentage of calls answered were all off target. Mrs McKeogh spoke of various initiatives that were being put in place to improve the situation.

To conclude her report, Mrs McKeogh gave details to the Committee about the Policy Framework review that was currently underway to determine which strategy documents would be included in the Council's Policy Framework.

Mrs McKeogh responded to a number of questions from the Committee. On the subject of staff retention and whether exit interviews were undertaken, she confirmed that staff turnover figures remained at a relatively static level and that exit interviews were carried out. She offered to bring further details to a future meeting of the Committee.

On the subject of the apprenticeships and trainee programmes, it was confirmed that apprentices were paid the national minimum wage. There was however certain programmes that were designed to prepare young people ready for work and those persons were employed under the fairtrain model. The six month work experience programme was a training package and Mrs McKeogh said she would confirm whether it was paid or not and pass the details to the Committee as soon as possible.

The Committee asked several questions and raised issues of concern about the telephone customer waiting times in Customer First. The average waiting time was reported as 3

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minutes, 45 seconds and was not improving. The Committee asked Mrs McKeogh to note that those figures were unacceptable and that action was required to improve matters. Mrs McKeogh acknowledged that the service had suffered as a result of budget cuts and front line staffing reductions. She stated that she would report the Committee's concerns to the Corporate Leadership Team and bring a further report back to a future Committee meeting.

The Committee agreed to note the report.

Background Papers: None.

### **7 CHILD POVERTY FRAMEWORK**

The Committee considered a report which provided an update on progress on implementing the multi-agency Child Poverty Framework and related issues and activity. The report was introduced by Mrs R. Henshaw, Corporate Development Officer.

The Committee raised the following questions, to which Mrs Henshaw agreed to obtain the answers and report back as soon as possible:

- What is the definition of 'teenage pregnancy'?
- Comparison with other authorities – why do they perform better than ourselves?
- In relation to paragraph 5.1.1 of the report, third bullet point – (worsened ranking) – what is being done about this?
- Regarding the recruitment of Directors for Better Start, how many directors are being recruited? Also, how is the £45m of lottery money being spent?

The Committee agreed to note the content of the report

Background papers: None.

### **8 SCRUTINY PANEL UPDATE**

The Committee considered a progress report on the appointed Scrutiny Panels.

Councillor Galley, Lead Member for the Community Safety Scrutiny Panel presented an update report, outlining a very successful meeting of the Panel that took place on 28<sup>th</sup> October. He referred to the Anti-Social Behaviour, Crime and Policing Act which would give additional and much needed powers to the Council and Police to deal with anti-social behaviour issues.

Councillor Mrs Henderson MBE, Lead Member for Adult Social Care spoke regarding Member's visits to care homes and encouraged more members to take part in the visits. Councillors Benson and D Coleman agreed to join the group of members who accompanied officers on pre-arranged visits to care homes.

## MINUTES OF SCRUTINY COMMITTEE MEETING - THURSDAY, 16 OCTOBER 2014

Councillor Mrs Callow, Lead Member for Tourism and Leisure, Highways, Transport and Equality and Diversity, mentioned that the date for the Scrutiny Panel meeting with representatives from Blackpool Zoo, that was originally scheduled to take place on 13<sup>th</sup> November, would now be re-arranged.

In relation to the Education Scrutiny Panel, the Committee requested that the Scrutiny Manager contacted other non-executive members of the Council, who were not members of the Scrutiny Committee, to enquire as to whether they would like to join the Panel.

The Committee agreed to note the report.

Background Papers: None.

### **9 COMMITTEE WORKPLAN**

The Committee considered its Workplan for the remainder of the Municipal Year.

The Committee agreed to note the Workplan.

Background papers: None.

### **10 DATE OF NEXT MEETING**

The Committee agreed to note the date of the next meeting as Thursday 22<sup>nd</sup> January 2014, at 6.00pm.

### **Chairman**

(The meeting ended 7.34 pm)

Any queries regarding these minutes, please contact:

Steve Sienkiewicz, Scrutiny Manager.

Tel: (01253) 477123

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<b>Report to:</b>	<b>SCRUTINY COMMITTEE</b>
<b>Relevant Officer:</b>	Steve Sienkiewicz, Scrutiny Manager.
<b>Date of Meeting</b>	22 January 2015

## **PUBLIC SPEAKING**

### **1.0 Purpose of the report:**

1.1 The Committee to consider any applications from members of the public to speak at the meeting.

### **2.0 Recommendation(s):**

2.1 To consider and respond to representations made to the Committee by members of the public.

### **3.0 Reasons for recommendation(s):**

3.1 To encourage public involvement in the scrutiny process.

3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.2b Is the recommendation in accordance with the Council's approved budget? N/A

3.3 Other alternative options to be considered:

None.

### **4.0 Council Priority:**

4.1 N/A

### **5.0 Background Information**

5.1 At the meeting of full Council on 29<sup>th</sup> June 2011, a formal scheme was agreed in relation to public speaking at Council meetings. Listed below is the criteria in relation to meetings of the Scrutiny Committee.

### **5.2 General**

- 5.2.1 Subject as follows, members of the public may make representations at ordinary meetings of the Council, the Planning Committee, the Scrutiny Committee and the Health Scrutiny Committee.

With regard to Council, Scrutiny and Health Scrutiny Committee meetings not more than five people may speak at any one meeting and no persons may speak for longer than five minutes. These meetings can also consider petitions submitted in accordance with the Council's approved scheme, but will not receive representations, petitions or questions during the period between the calling of and the holding of any election or referendum.

### **5.3 Request to Participate at a Scrutiny Committee or Health Scrutiny Committee Meeting**

- 5.3.1 A person wishing to make representations or otherwise wish to speak at the Scrutiny Committee or Health Scrutiny Committee must submit such a request in writing to the Head of Democratic Services, for consideration.

The deadline for applications will be 5pm on the day prior to the dispatch of the agenda for the meeting at which their representations, requests or questions will be received. (The Chairman in exceptional circumstances may allow a speaker to speak on a specific agenda item for a Scrutiny Committee or Health Scrutiny Committee, no later than noon, one working day prior to the meeting).

Those submitting representations, requests or questions will be given a response at the meeting from the Chairman of the Committee, or other person acting as Chairman for the meeting.

### **5.4 Reason for Refusing a Request to Participate at a Scrutiny Committee or Health Scrutiny Committee Meeting**

- 5.4.1
- 1) if it is illegal, defamatory, scurrilous, frivolous or offensive;
  - 2) if it is factually inaccurate;
  - 3) if the issues to be raised would be considered 'exempt' information under the Council's Access to Information Procedure rules;
  - 4) if it refers to legal proceedings in which the Council is involved or is in contemplation;
  - 5) if it relates directly to the provision of a service to an individual where the use of the Council's complaints procedure would be relevant; and
  - 6) if the deputation has a financial or commercial interest in the issue.

Does the information submitted include any exempt information?

No

**List of Appendices:**

None.

**6.0 Legal considerations:**

6.1 None.

**7.0 Human Resources considerations:**

7.1 None.

**8.0 Equalities considerations:**

8.1 To ensure that the opportunity to speak at Scrutiny Committee meetings is open to all members of the public.

**9.0 Financial considerations:**

9.1 None.

**10.0 Risk management considerations:**

10.1 None.

**11.0 Ethical considerations:**

11.1 None.

**12.0 Internal/ External Consultation undertaken:**

12.1 None.

**13.0 Background papers:**

13.1 None.

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<b>Report to:</b>	<b>SCRUTINY COMMITTEE</b>
<b>Relevant Officer:</b>	Steve Sienkiewicz, Scrutiny Manager.
<b>Date of Meeting</b>	22 January 2015

## EXECUTIVE AND CABINET MEMBER DECISIONS

### 1.0 Purpose of the report:

1.1 The Committee to consider the Executive and Cabinet Member decisions taken since the last meeting of the Scrutiny Committee.

### 2.0 Recommendation(s):

2.1 Members will have the opportunity to question the Leader of the Council or the relevant Cabinet Member in relation to the decisions taken.

### 3.0 Reasons for recommendation(s):

3.1 To ensure that the opportunity is given for all Executive and Cabinet Member decisions to be scrutinised and held to account.

3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.2b Is the recommendation in accordance with the Council's approved budget? N/A

3.3 Other alternative options to be considered:

None.

### 4.0 Council Priority:

4.1 N/A

### 5.0 Background Information

5.1 Attached at Appendix 4 (a) is a summary of the decisions taken, which have been circulated to Members previously.

- 5.2 This report is presented to ensure Members are provided with a timely update on the decisions taken by the Executive and Cabinet Members. It provides a process where the Committee can raise questions and a response be provided.
- 5.3 Members are encouraged to seek updates on decisions and will have the opportunity to raise any issues.
- 5.4 It should be noted that the scrutiny of any decisions relating to finance or budget are normally undertaken by the Council's Finance and Audit Committee.
- 5.5 In respect of Ward and Area Forum budget decisions, the Scrutiny Committee has agreed that as those decisions were taken on a ward and area basis, they would not be required for consideration by the Committee.

**5.6 Witnesses/representatives**

- 5.6.1 The following Cabinet Members are responsible for the decisions taken in this report and have been invited to attend the meeting:

- Councillor S. Blackburn
- Councillor G. Cain
- Councillor G. Campbell
- Councillor J. Jones
- Councillor F. Jackson
- Councillor I. Taylor
- Councillor C. Wright

Does the information submitted include any exempt information?

No

**List of Appendices:**

Appendix 4a. Summary of decisions taken.

**6.0 Legal considerations:**

6.1 None.

**7.0 Human Resources considerations:**

7.1 None.

**8.0 Equalities considerations:**

8.1 None.

**9.0 Financial considerations:**

9.1 None.

**10.0 Risk management considerations:**

10.1 None.

**11.0 Ethical considerations:**

11.1 None.

**12.0 Internal/ External Consultation undertaken:**

12.1 None.

**13.0 Background papers:**

13.1 None.

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DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
<p><b><u>JOINT MINERALS AND WASTE LOCAL PLAN REVIEW - SCOPING CONSULTATION</u></b> To approve the consultation on the scope of the Lancashire Minerals and Waste Core Strategy, and Site Allocation and Development Management Policies Local Plan.</p>	<p>The principle of the review of the Joint Lancashire Minerals and Waste Core Strategy, and Site Allocation and Development Management Policies Local Plan, was previously considered by the Joint Advisory Committee and subsequently approved by the Executive Member of each of the three authorities. The report presented information on the next step in the Local Plan review process; the scoping consultation. It described the purpose of the scoping consultation, and how the scoping consultation would be carried out.</p>	<p>PH99/2014</p>	<p>18/11/14</p>	<p>Councillor F. Jackson</p>
<p><b><u>CENTRAL BUSINESS DISTRICT - FOUR STAR HOTEL DEVELOPMENT</u></b> To approve the Fylde Coast Authorities Gypsy and Traveller and Travelling Showpeople Accommodation Assessment (September 2014) as part of the evidence base for the new Blackpool Local Plan and for Development Management purposes.</p>	<p>To update the Cabinet Member for Urban Regeneration on the findings of the Fylde Coast Authorities Gypsy and Traveller and Travelling Showpeople Accommodation Assessment (September 2014).</p>	<p>PH100/2014</p>	<p>20/11/14</p>	<p>Councillor F. Jackson</p>
<p><b><u>ONSHORE OIL AND GAS SUPPLEMENTARY PLANNING DOCUMENT – DRAFT DOCUMENT FOR CONSULTATION</u></b></p> <ol style="list-style-type: none"> <li>1. To authorise the consultation on the draft Supplementary Planning Document; and</li> <li>2. That the consultation period be extended for an additional week to a total of nine weeks to ensure that potential representors are not prejudiced by the consultation period falling within the festive break.</li> </ol>	<p>It set out the progress made in the preparation of the supplementary planning document on onshore oil and gas. It described the completion of the first stage in production, the scoping consultation and drafting of a draft supplementary planning document (SPD) and set out the next stage in production, the consultation on a draft supplementary planning document</p>	<p>PH101/2014</p>	<p>20/11/14</p>	<p>Councillor F. Jackson</p>

<p><b><u>STATEMENT OF COMMUNITY INVOLVEMENT</u></b>  To agree:</p> <ol style="list-style-type: none"> <li>1. That the representation received during the consultation process be noted.</li> <li>2. That the Statement of Community Involvement was adopted.</li> </ol>	<p>To consider the consultation responses received to the Draft Statement of Community Involvement and to seek its adoption as a Local Development Document.</p>	<p>PH102/2014</p>	<p>20/11/14</p>	<p>Councillor F. Jackson</p>
<p><b><u>HOUSING BENEFIT / COUNCIL TAX REDUCTION - REVISED CLAIMS ACCEPTANCE POLICY</u></b>  1. To approve the revised claims acceptance policy to be effective from 1st April 2015.; and  2. To support the implementation of electronic claims as the default position.</p>	<p>To adopt a revised claims acceptance policy to reduce the administrative burden associated with processing claims for Housing Benefit and Council Tax Reduction. The report also outlined the introduction of an electronic method for application in most cases.</p>	<p>PH103/2014</p>	<p>12/12/14</p>	<p>Councillor F. Jackson</p>
<p><b><u>ANALYSIS OF HOUSING NEED IN LIGHT OF THE 2012 SUB-NATIONAL POPULATION PROJECTIONS - FYLDE COAST STRATEGIC HOUSING MARKET ASSESSMENT - ADDENDUM</u></b>  To agree:</p> <ol style="list-style-type: none"> <li>1. To accept the findings of the Analysis of Housing Need in light of the 2012 Sub-national population projections and that it is published alongside the 2013 Strategic Housing Market Assessment as part of the evidence base for the Local Plan.</li> <li>2. To accept the objectively assessed need remained within the range of 250-400 dwellings per year.</li> <li>3. To note the slight increase in the estimated need of affordable dwellings per year from 264 to 272 which in all circumstances will not have an impact on the overall annual delivery of affordable housing in Blackpool; and</li> <li>4. To accept the addendum will be used to inform Development Management decisions alongside consideration with the 2013 Strategic Housing Market Assessment.</li> </ol>	<p>To appraise the Cabinet Member for Urban Regeneration of the analysis of housing need in Blackpool in light of the 2012 Sub-National Population Projections (released May 2014) and the implications of the projections on the conclusions of the Fylde Coast Strategic Housing Market Assessment (published February 2014).</p>	<p>PH104/2014</p>	<p>12/12/14</p>	<p>Councillor F. Jackson</p>

<p><b><u>COUNCIL TAX REDUCTION SCHEME 2015/2016.</u></b>  1.To recommend to the Council that the reduction applied to Working Age claimants remains at 27.11per cent for the 2015/2016 Scheme and that the main elements and method of calculating awards previously agreed by Council on 22 January 2014 would remain the same; and  2. To recommend to the Council to continue to operate a Discretionary Discount Policy to be awarded in cases of exceptional hardship.</p>	<p>To approve the proposals for the Council Tax Reduction Scheme 2015/2016.</p>	<p>EX55/2014</p>	<p>15/12/14</p>	<p>Cllr Blackburn</p>
<p><b><u>CREATION OF A WHOLLY OWNED HOUSING REGENERATION COMPANY</u></b>  To recommend Council:  1.To agree the business case and to authorise the Chief Executive, following consultation with the Director of Governance and Regulatory Services to take the necessary steps to form a wholly owned company of the Council, including:  2017  2018  2019  • To incorporate the company under the Companies Act 2006, as a private company limited by shares.  • To appoint Directors to serve on the Board of the company and constitute a Shareholder's Panel, in line with the Council's Governance Code of Practice.  • To identify the need and then carry out any staff transfers as appropriate.  • To prepare articles of association for the company setting out its objectives and governance arrangements.  2. That the Director of Place be authorised, following consultation with the Director of Resources, to develop financial options to support the furtherance of the company's objectives and to report back to the Executive in due course.</p>	<p>To consider the establishment of a wholly Council owned housing regeneration company to lead housing market change within Blackpool and source investment to facilitate local housing market change.</p>	<p>EX56/2014</p>	<p>15/12/14</p>	<p>Cllr Campbell</p>

<p><b><u>MARTON MERE HERITAGE LOTTERY PROJECT 2014-2017 AND ENVIRONMENTAL AGENCY FUNDED PUMPING STATION AND SPILLWAY WORKS</u></b>  To agree to the commencement of the Marton Mere Heritage Lottery Project and Environment Agency funded Pumping Station and Spillway Works, with a total value and funding of £739,000.</p>	To seek approval for the commencement of £739,000 of works to Marton Mere Nature Reserve, which included a Heritage Lottery funded project of £366,000 and Environmental Agency funding of £373,000, to invest in the pumping station and spillway.	EX57/2014	15/12/14	Councillor F. Jackson
<p><b><u>RAIL NORTH LIMITED- BLACKPOOL COUNCIL MEMBERSHIP</u></b>  1. To note the proposed governance arrangements for Rail North Limited and the Association of Rail North Partner Authorities (“The Association”) and to agree that Blackpool Council should become a member of both bodies.  2. To authorise the Director of Place after consultation with the Cabinet Member for Highways, Transport and Equality and Diversity, to make the appropriate arrangements to enable Blackpool Council to be admitted to membership.  3. To appoint Councillor Blackburn as Leader of the Council to the Leaders’ Committee of the Association.  4. To appoint Councillor Jones as Cabinet Member for Highways, Transport and Equality and Diversity as the substitute member to the Leaders’ Committee.  5. To authorise the Chief Executive (after consultation with the cabinet member delegated above) to enter into the Rail North Limited’s Members’ Agreement on behalf of Blackpool Council.</p>	To set out the proposed governance arrangements for Rail North Limited (RNL) and the Association of Rail North Partner Authorities and seeks the Executive’s approval for Blackpool Council to become a member of both bodies. Rail North has been working with the Department for Transport (DfT) to establish a devolved management structure for rail services in the North of England and membership of it will maintain Council influence over decisions relating to those services.	EX58/2014	15/12/14	Councillor Jones
<p><b><u>CHILDREN’S SOCIAL CARE IMPROVEMENT PLAN</u></b>  1. To agree that the actions identified are the right ones to deliver the improvements required by Ofsted.  2. To endorse the Children’s Social Care Improvement Plan prior to its submission to the Department for Education.  3. To delegate authority to the Director of People, following consultation with the Cabinet Member for Children’s Plan to make any further necessary amendments to the Plan prior to its submission.</p>	To Provide an overview of the: 1. New Improvement Plan for Children’s Social Care following the Ofsted inspection in July and subsequent ‘Requires Improvement’ judgement; 2. Proposed governance arrangements for the plan and Improvement Board; 3. Timeline for developing the plan.	PH105/2014	15/12/2014	Councillor I. Taylor

<p><b><u>DRAFT HERITAGE STRATEGY</u></b> To approve the revised draft of the heritage strategy for public consultation to 15 January 2015.</p>	<p>To approve the revised draft of the heritage strategy for public consultation to 15 January 2015.</p>	<p>PH106/2014</p>	<p>15/12/2014</p>	<p>Councillor Wright</p>
<p><b><u>BLACKPOOL TOWER BASEMENT PROJECT</u></b> To enter into contract with F. Parkinson Limited in respect of the works.</p>	<p>To approve a contract with F.Parkinson Limited, for the replacement of the corroded steelwork supporting the basement that projects under the pavement to the perimeter of the building.</p>	<p>PH1/2015</p>	<p>06/01/2015</p>	<p>Councillor Cain</p>

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<b>Report to:</b>	<b>SCRUTINY COMMITTEE</b>
<b>Relevant Officer:</b>	Steve Sienkiewicz, Scrutiny Manager.
<b>Date of Meeting</b>	22 <sup>nd</sup> January 2015

## FORWARD PLAN

### 1.0 Purpose of the report:

1.1 The Committee to consider the content of the Council's Forward Plan, issue number 12/2014.

### 2.0 Recommendation(s):

2.1 Members will have the opportunity to question the Leader of the Council and / or the relevant Cabinet Member in relation to any of the items contained within the Forward Plan.

2.2 Members will have the opportunity to consider whether any of the items should be subjected to pre-decision scrutiny. In so doing, account should be taken of any requests or observations made by the relevant Cabinet Member.

2.3 To note that finance and audit related matters will normally be considered by the Council's Finance and Audit Committee.

### 3.0 Reasons for recommendation(s):

3.1 To enable the opportunity for pre-decision scrutiny of the Forward Plan items.

3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.2b Is the recommendation in accordance with the Council's approved budget? N/A

3.3 Other alternative options to be considered:

None.

**4.0 Council Priority:**

4.1 N/A

**5.0 Background Information**

5.1 The Forward Plan is prepared by the Leader of the Council to cover a period of four months and has effect from the first working day of any month. It is updated on a monthly basis and subsequent plans cover a period beginning with the first working day of the second month covered in the preceding plan.

5.2 The Forward Plan contains matters which the Leader has reason to believe will be subject of a key decision to be taken either by the Executive, a Committee of the Executive, individual Cabinet Members, or Officers.

5.3 Attached at Appendix 5 (a) is a list of items contained in the current Forward Plan. Further details appertaining to each item is contained in the Forward Plan, which has been forwarded to all members separately.

**5.6 Witnesses/representatives**

5.6.1 The following Cabinet Members are responsible for the Forward Plan items in this report and have been invited to attend the meeting:

- Councillor C. Wright
- Councillor S. Blackburn
- Councillor J. Jones
- Councillor G. Campbell
- Councillor F. Jackson

Does the information submitted include any exempt information?

No

**List of Appendices:**

Appendix 5 (a) – Summary of items contained within Forward Plan 12/2014.

**6.0 Legal considerations:**

6.1 None.



**7.0 Human Resources considerations:**

7.1 None.

**8.0 Equalities considerations:**

8.1 None.

**9.0 Financial considerations:**

9.1 None.

**10.0 Risk management considerations:**

10.1 None.

**11.0 Ethical considerations:**

11.1 None.

**12.0 Internal/ External Consultation undertaken:**

12.1 None.

**13.0 Background papers:**

13.1 None.

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## **EXECUTIVE FORWARD PLAN - SUMMARY OF KEY DECISIONS**

**(JANUARY 2015 TO APRIL 2015)**

\* Denotes New Item

<b>Page N<sup>o</sup></b>	<b>Anticipated Date of Decision</b>	<b>Matter for Decision</b>	<b>Decision Reference</b>	<b>Decision Taker</b>	<b>Relevant Cabinet Member</b>
1	January 2015	Fylde Coast Highways and Transport Masterplan. This is a Lancashire County Council lead, with Blackpool Council as a partner and signatory.	6/2014	Executive	Cllr Jones
2	January 2015	The latest changes to the Draft Affordable Housing Supplementary Planning Document and agree a further round of public consultation.	15/2014	Cabinet Member	Cllr Jackson
3	January 2015	To consider the implications of introducing a mandatory Community Infrastructure Levy and agree a way forward	16/2014	Executive	Cllr Jackson
4	January 2015	Establishment of a wholly owned housing regeneration company.	18/2014	Council	Cllr Campbell
5	January 2015	The proposed elements of the local Council Tax Reduction Scheme 2015-2016 which will apply to working age claimants and the options available to the Council.	19/2014	Council	Cllr Blackburn
6	January 2015	The delivery partnership arrangements for the delivery of Universal Credit in conjunction with the Department for Work and Pensions.	20/2014	Executive	Cllr Blackburn
7	January 2015	Queens Park Estate redevelopment, approval to proceed to Phase 2.	21/2014	Executive	Cllr Campbell
8	January 2015	To approve the Built Heritage Strategy	23/2014	Executive	Cllr Wright
9	February 2015	To approve the adoption of a new town centre conservation area.	24/2014	Executive	Cllr Wright
10	February 2015	To approve the adoption of the Raikes Conservation Area	25/2014	Executive	Cllr Wright

<b>Page Nº</b>	<b>Anticipated Date of Decision</b>	<b>Matter for Decision</b>	<b>Decision Reference</b>	<b>Decision Taker</b>	<b>Relevant Cabinet Member</b>
11	February 2015	To approve the adoption of the Foxhall Conservation Area	26/2014	Executive	Cllr Wright
12	February 2015	To consider and recommend approval of the Council's Capital Programme 2015/2016 – 2017/2018.	27/2014	Council	Cllr Blackburn
13	February 2015	To consider and recommend approval of the level of Council Tax for the financial year 1 April 2015 to 31 March 2016.	28/2014	Council	Cllr Blackburn
14	February 2015	To consider the level of rents and service charges to be made in connection with Housing Revenue Account dwellings during 2015/2016.	29/2014	Council	Cllr Campbell
15	February 2015	To consider and approve adoption of the Council's Treasury Management and Investment Strategies for the financial year 1 April 2015 to 31 March 2016.	30/2014	Council	Cllr Blackburn
16	February 2015	To consider and recommend approval of the Council's Revenue Budget for the financial year 1 April 2015 to 31 March 2016.	31/2014	Council	Cllr Blackburn
17	January 2015	To consider the proposed disposal of the Progress House site	32/2014	Executive	Cllr Blackburn

<b>Report to:</b>	<b>SCRUTINY COMMITTEE</b>
<b>Relevant Officer:</b>	Karen Smith, Director of Adult Services.
<b>Date of Meeting</b>	22 <sup>nd</sup> January 2015

## **SAFEGUARDING ADULTS AT RISK, FINDINGS AND SERVICE RESPONSES**

### **1.0 Purpose of the report:**

1.1 The Committee to consider the Safeguarding Alerts and Referrals Analysis Report for Quarters One and Two 2014/15. The Committee is also informed of service developments in Adult Safeguarding and planning underway in relation to the Safeguarding aspects of The Care Act 2014 and improvements both underway and planned, ahead of the Local Authority Peer Review of Blackpool Council Safeguarding Adults activity scheduled to take place in January 2015.

### **2.0 Recommendation(s):**

For the report to be examined by the Committee and then made available to the Safeguarding Adults Board and constituent member agencies. It is also recommended that the reports are made available to members of the public and any other interested party.

### **3.0 Reasons for recommendation(s):**

3.1 The Committee is encouraged to review the Report for quarters one and two to gain insight in to the patterns and trends found in relation to the reports of abuse of adults at risk and the findings upon these following the response co-ordinated by Adult Social Care. This six month period pattern and trend analysis can be directly compared with the previous year end report for 2013/2014 prepared by the Designated Safeguarding Manager (Adults) which was presented to the Committee in October 2014.

Dissemination of these reports and findings will promote a wider understanding of this local and national issue and will provide further evidence to partner agencies to assist them in safeguarding adults at risk through strategic campaigns and resource allocation.

3.2a The recommendation is not contrary to a plan or strategy adopted or approved by the Council. The recommendation is consistent with the Adult Social Care Charter of Blackpool Council and the Council's Plan.

- 3.2b The recommendation is in accordance with the Council's approved budget for Adult Social Care and the Safeguarding Adults Team.
- 3.3 This is the Report of the Assistant Chief Executive for Adults, The Head of Safeguarding and the Designated Safeguarding Manager (Adults). There are no alternative submissions to consider.
- 4.0 **Council Priority:**
- 4.1 Safeguard and protect the most vulnerable.
- 5.0 **Background Information:**
- 5.1 This Report provides information on Safeguarding Adults alerts and referrals and a summary of the outcomes and findings of safeguarding alerts that were referred for further investigation. This Report concerns the periods Quarter 1 and Quarter 2 2014/15 and provides commentary on alert and referral numbers and the prevalent issues reflected in safeguarding alerts and referrals.
- 5.2 The distinction between a Safeguarding Alert and Safeguarding Referral has previously been explained to Committee members and is not further explained in this report.
- 5.3 Similarly the outcome options for the Social Worker/decision maker at the Threshold point of the alerting process has also been explained to Committee members previously. The Committee is informed that the decision making authority at the process threshold point has now been devolved more widely amongst front line Social Work practitioners from a position of where previously these decisions were taken solely by more senior staff. To support this devolved practice a post alert practice Decision Support Tool or( 'thinking framework') has been introduced into practice. This Guidance/Framework has been updated in January 2015 to reflect the Statutory Guidance to the Care Act 2014 (Safeguarding) published in October 2014.
- 6.0 **Summary of Key Issues Quarter 1 and Quarter 2 Adult Safeguarding:**
- 6.1 For the six month period covered in Quarters 1 and 2 there have been 307 Safeguarding Alerts recorded by Adult Social Care. Compared with the total figure of 771 for 2013/14 the alert figures at the six month point are indicating a total of 20% less than the total for the previous year. However analysis of a number of previous years' referrals tends to show an increase in alerts for the third and fourth quarters. Of the 307 alerts 49 were deemed Not Safeguarding, 110 were deemed as Incidents Only and 148 were progressed or 'referred' for further investigation within the

Safeguarding Adults Procedural framework. Following the process threshold decision split between alert and referral the ratios for abuse by type and location remain constant with the exception that proportionately more Physical and Financial abuse Alerts are referred further. There are 25% of alerts concerning Financial Abuse and 25% concerning Psychological Abuse. Following the process threshold decision, the figure referred for investigation rises to 31% for both. In comparison the 50% of all alerts that concern Neglect are mirrored by the 50% of all referrals concerning Neglect. The analysis below is of the 148 cases that were referred for further investigation.

- 6.2 The pattern of distribution of Referrals by type continues to mirror findings from last year. At this point it is helpful to bear in mind that there may be more types of abuse cited than there are investigation 'cases'. This is because for each investigation there is often more than one type of abuse cited in respect of one individual. An example would be in a care home where one person may be alleged to have experienced, neglect, physical and psychological abuse during the same episode. As the primary category of abuse reported, Neglect, Mistreatment and Acts of Omission (categorised as one 'type') is the highest number with 75 (50%) referrals for this across the 148 cases that were further investigated. Second to this are the 47 (31%) referrals that cite Psychological and Financial abuse as the primary category. A further 30 (20%) referrals of Physical abuse have been further investigated during this six month period. There have also been 13 (9%) referrals where Institutional abuse was the main recorded category to the end of Quarter 2. This is significantly less when compared with the overall figure of 78 referrals in this category for the whole of last year. In fact if we extrapolated these 13 cases to the full year there would only be a total of 26 (or a third) of the overall figure reported last year. The principle reason this figure has reduced so significantly is due to a change in reporting requirements. Previously every individual resident of a care home who was known to the Council was recorded where an issue had been raised about any one single person in that care home. These have been previously referred to as multiple cases. It is only the sole individual who is now counted each time. Nevertheless Institutional Abuse in some care homes in Blackpool is still the subject of a significant number of Safeguarding Adults investigations. Future reporting of this issue will use the term 'Organisational Abuse' in place of 'Institutional Abuse'. This change of term has been introduced with the Care Act 2014 Statutory Guidance (Safeguarding).
- 6.3 There have been 24 Safeguarding Alerts citing Sexual Abuse and of these 10 (6.7%) have been referred for further investigation. This is equivalent to the total for last year which was also 10, so we may anticipate a 100% increase in this figure by the year end given the current rate. There is no specific explanation why there has been such an increase. Further analysis of the year end data may provide some insight to this increase.
- 6.4 Of the 148 referrals for further investigation 53% concerned women and 43%

concerned men with 'not known' recorded for the remaining 6 cases. To date this represents a levelling out of the gender distribution. Last year the distribution was 65% women and 35% men .The historical data also highlights that women are usually significantly more likely than men to be involved in an adult protection enquiry or investigation. Further analysis for Quarter 3 and year end will reveal whether we are seeing a change in trend in the gender distribution of safeguarding alerts and investigations.

- 6.5 The age range distribution for the 148 people for whom there was a safeguarding investigation or enquiry was 36 (25.5%) aged 18-64 and 101 (68.5%) for those aged over 65. There was one investigation where age was not recorded. This finding is consistent with the overall finding in previous years that it is predominantly older people aged over 65 who are involved in an adult protection enquiry or investigation. However at the six month point the data shows that there are proportionately more people aged 18-65 involved in an adult protection investigation than we would usually expect. Last year the figure for people aged over 65 involved in enquiries was closer to 85%.
- 6.6 The overall evidence available strongly suggests that the known patterns and trends for Safeguarding alerts and referrals continue to reflect those found during the past two years.
- 6.7 Data at the six month point shows that 132 (57%) of the 229 citations of abuse within the 148 investigations carried out concerned Care Homes and Care Homes with Nursing. Of these 58 (25%) concerned Neglect, Mistreatment and acts of Omission. A further 20 (8.7%) concerned physical abuse in Care Homes and as we have already seen above 12 (5%) concerned Institutional abuse in care homes. There were also 24 (10.5%) citations of psychological/emotional abuse in care homes.
- 6.8 At the six month point there have been 70 (30.5%) citations of abuse concerning a person's own home and of these 11 (4.8%) concerned Neglect/Acts of Omission. Most significant is the 31 (13.5%) cases of Financial and Material abuse. Six of the ten Sexual Abuse referrals investigated concerned care homes with the remaining 4 concerning people in their own homes or other community setting.
- 6.9 Information available from the Business Intelligence Team shows that of the 148 Safeguarding Investigations triggered 91 were completed by the end of Quarter 2. It is usually the case that an additional number of referrals discontinue at some point in the process and formal conclusions are not reached. This occurs most often at the Strategy Meeting phase when further clarification is reached on the original concerns or allegation and no further enquiry is then required. In addition a number of safeguarding investigations are discontinued at the request of the person at risk. The choice of the individual must be recognised and where there are no issues of impaired mental capacity or where other people will not be placed at risk Adult



Social Care will presume to follow the wishes of the individual.

- 6.10 Exact figures of the number of such discontinued cases have not yet been captured at this point in the reporting cycle but will be documented in the Year End Analysis for 2014 to 2015.
- 6.11 Of those cases opened in Q1 and Q2 that did not exit the safeguarding process at a point prior to the formal determination of the allegations, figures currently indicate that the remainder were completed in Quarter 3. Ordinarily a referral will be completed within four weeks but due to the complexity of some investigations which involve Criminal Investigations or other external investigations the timescale can be significantly extended, hence we will see this carry over of cases in to the subsequent reporting periods.
- 6.12 Of the 91 referrals that did start and were completed in Quarters 1 and 2 there were 8 referrals where all of the citations of abuse in those cases were wholly Substantiated and a further 9 referrals where the allegations were Partly Substantiated. There were 34 referrals where all of the types of abuse cited were Not Substantiated and a further 20 that were Unsubstantiated or Inconclusive. There were 19 referrals where the outcome was to deem the matter Not Safeguarding or Safeguarding Incident only after the initial Threshold decision had been made.
- 6.13 More in depth analysis of the outcomes by type, location and relationship to the person posing the risk will be completed as usual in the Year End Analysis Report of the Designated Adult Safeguarding Manager.

## **7.0 Safeguarding Adults Service Developments:**

- 7.1 The Listening Review Project process is now underway and work has begun on compiling a report from the first round of feedback from October, November and December 2014. This additional Report will be made available to Scrutiny Committee in April 2015. Selection of people to participate in the reviews has been more difficult than first anticipated for two reasons. Firstly the case by case approach to identifying people has revealed a high incidence of mortality of those for whom a safeguarding referral was made during the year 2013 to 2014. It is not yet fully understood why this is the case but the demographic of older age for those involved is likely to be central to this explanation. Secondly in talking with people and their families it appears that a number do not wish to engage as they are expressing current satisfaction with the services they receiving and have expressed that they do not feel the need to discuss their case further. The Safeguarding Adults Team continues to work to increase the number of those who have a valuable contribution to make.
- 7.2 The purpose of the Listening Reviews has been to gather the views from those who have been supported through the Councils Safeguarding Process and to use those

views to inform and change existing Adult Social Care practice and policy. This project is in keeping with the current LGA and Association of Directors of Adult Social Services, 'Making Safeguarding Personal' agenda.

- 7.3 As noted above Social Work practitioners supported by their managers are now empowered to take most safeguarding Threshold decisions and are asked to do less data processing than before. Decision making is supported by a practice Threshold Decision Support Tool – a 'Thinking framework' - in order to achieve consistency in actions. This tool places the person at risk at the centre of the process. In cases that are referred for investigation the electronic recording modules that support the process have been simplified and feedback has been positive from those who Lead the Safeguarding process in practice. The Threshold Decision Support Tool has been updated to reflect the new requirements placed upon the Local Authority by the Care Act 2014 Statutory Guidance.
- 7.4 In seeking an external view of how it manages its safeguarding processes in its strategic, commissioning and operational approaches the Adult Social Care Division will be engaged in a Peer Review of its Safeguarding arrangements from the 28<sup>th</sup> to the 30<sup>th</sup> of January this year. The Towards Excellence in Adult Social Care (TEASC) programme brings together partners at a local, regional and national level to improve outcomes for citizens. The review will be asked to consider direction and policy setting, work with partners and the working of strategic bodies such as the Safeguarding Adults Board, how the Council ensures effective safeguarding practice in commissioned services and its frontline Social Work practice; in particular the consistency of approach, impact and quality of decision making.
- 7.5 Feedback from the review will be included in the next report to the Scrutiny Committee in June 2015.

**8.0 Witnesses/representatives:**

- 8.1 Karen Smith Director of Adult Services.  
Lynn Gornall Principal Social Worker and Head of Safeguarding Adults.  
Peter Charlesworth Designated Adult Safeguarding Manager for Adults.

**9.0 There is no exempt information included.**

**10.0 List of Appendices:** None.

**11.0 Legal considerations:**

- 11.1 Statutory Guidance was published on October 17<sup>th</sup> 2014 concerning the

implementation of the Care Act 2014. This guidance has set out the required arrangements for Safeguarding Adults at Risk of harm including the creation of a Statutory Safeguarding Adults Board, the Statutory Duty for the Local Authority to make or cause Safeguarding Enquiries; to Undertake Multi-agency Safeguarding Adult Reviews where appropriate; Duty for its partners to co-operate and supply information for Safeguarding Purposes;

**12.0 Human Resources considerations:** None.

**13.0 Equalities considerations:** None.

**14.0 Financial considerations:** None.

**15.0 Risk management considerations:** None.

**16.0 Ethical considerations:** None.

**17.0 Internal/ External Consultation undertaken:** N/A.

**18.0 Background papers:** None.

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<b>Report to:</b>	<b>SCRUTINY COMMITTEE</b>
<b>Relevant Officer:</b>	Steve Sienkiewicz, Scrutiny Manager
<b>Date of Meeting</b>	22 January 2015

## COMMUNITY SAFETY PARTNERSHIP SCRUTINY PANEL

### 1.0 Purpose of the report:

1.1 The Committee to consider the report of the Community Safety Partnership Scrutiny Review Panel.

### 2.0 Recommendation(s):

2.1 That the Scrutiny Committee notes the ongoing work of the Community Safety Partnership Scrutiny Panel and makes comments or recommendations as appropriate.

### 3.0 Reasons for recommendation(s):

3.1 To ensure the scrutiny process continues to be fully accountable and an important part of the democratic process.

3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.2b Is the recommendation in accordance with the Council's approved budget? N/A

3.3 Other alternative options to be considered:

None

### 4.0 Council Priority:

4.1 Creating safer communities and reducing crime and anti-social behaviour

### 5.0 Background Information

5.1 At its meeting on 14 July 2011, the Scrutiny Committee appointed a review panel to undertake the statutory responsibility of scrutinising the Community Safety Partnership, BSafe Blackpool. The Review Panel currently meets two times per

annum and most recently met on 28 October 2014. This report covers the outcomes of that meeting.

- 5.2 The Panel received in depth performance information on the priorities of the partnership, information relating to drugs and alcohol substance misuse, a briefing on the changes to the Anti-Social Behaviour legislation, an update on burglary information and the Community Safety Landscape across Lancashire.
- 5.3 As a reminder the priorities of the Community Safety Partnership were identified as:
1. Anti-Social Behaviour
  2. Assaults
  3. Domestic Abuse
  4. Sexual Offences
  5. Substance Misuse – Alcohol and Drugs
  6. Reduce re-offending
- 5.4 The Panel asked a number of key questions regarding the performance data, with particular regard to how information was shared with neighbouring authorities in order to reduce crimes that crossed local authority borders. Members were assured that barriers had been removed that had resulted in information not be shared appropriately between different areas in the past.
- 5.5 The next meeting of the Community Safety Partnership Scrutiny Review Panel will be held on Thursday, 25 June 2015 and will consider the in depth performance information based on the priorities of the partnership and the impact of recent Anti-Social Behaviour legislation.

**5.6 Witnesses/representatives**

- 5.6.1 Councillor Galley, Scrutiny Lead Member and Shadow Cabinet Member for Housing, Public Safety and Enforcement and Street Scene and the Environment

Does the information submitted include any exempt information? No

**List of Appendices:** None.

**6.0 Legal considerations:**

- 6.1 None

**7.0 Human Resources considerations:**

- 7.1 None

**8.0 Equalities considerations:**

8.1 None

**9.0 Financial considerations:**

9.1 None

**10.0 Risk management considerations:**

10.1 None

**11.0 Ethical considerations:**

11.1 None

**12.0 Internal/ External Consultation undertaken:**

12.1 None

**13.0 Background papers:**

13.1 Community Safety Partnership Scrutiny Panel meeting notes.

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<b>Report to:</b>	<b>SCRUTINY COMMITTEE</b>
<b>Relevant Officer:</b>	Steve Sienkiewicz, Scrutiny Manager.
<b>Date of Meeting</b>	22 January 2015

## REFERRAL FROM PUBLIC PROTECTION SUB-COMMITTEE

### 1.0 Purpose of the report:

1.1 The Committee to consider a referral from the Public Protection Sub-Committee regarding a possible scrutiny review of landaus on the promenade.

### 2.0 Recommendation(s):

2.1 To consider the referral from the Public Protection Sub-Committee and determine an appropriate course of action.

### 3.0 Reasons for recommendation(s):

3.1 To ensure that the referral is dealt with appropriately.

3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.2b Is the recommendation in accordance with the Council's approved budget? N/A

3.3 Other alternative options to be considered: None.

### 4.0 Council Priority:

4.1 N/A

### 5.0 Background Information

5.1 Horse drawn hackney carriages, often referred to as landaus are licensed to ply for hire all year round although in practice the majority of carriages only work between Easter and the Illumination switch off.

5.2 Whilst these vehicles are licensed as hackney carriages and therefore can ply for hire

anywhere within the borough, they tend to restrict themselves to the Promenade and are a popular attraction for visitors.

- 5.3 Over the last 12 months there has been an increase in the number of complaints about the amount of horse droppings on the Promenade and about carriage drivers driving down the middle of the road and going through red lights. There has also been an increase in the number of queries concerning the welfare of the horses whilst on the Promenade.
- 5.4 In October 2014 a serious incident took place where a horse was startled and bolted down the Promenade. The carriage in question collided with members of the public on the Promenade and a six year old boy had his collar bone broken as a result.
- 5.5 A full scrutiny review of the landau service was carried out in 2007. Since then, the layout of the Promenade has changed significantly and therefore it may be appropriate for the issue to be considered in detail once more. On that basis, at the meeting of the Public Protection Sub-Committee on 16<sup>th</sup> December 2014, it was decided to refer the matter to the Scrutiny Committee as a suggestion for a possible scrutiny review.

Does the information submitted include any exempt information?

No

**List of Appendices:** None.

**6.0 Legal considerations:**

6.1 None.

**7.0 Human Resources considerations:**

7.1 None.

**8.0 Equalities considerations:**

8.1 None.

**9.0 Financial considerations:**

9.1 None.

**10.0 Risk management considerations:**

10.1 None.

**11.0 Ethical considerations:**

11.1 None.

**12.0 Internal/ External Consultation undertaken:**

12.1 At its meeting on 16<sup>th</sup> December 2014, the Public Protection Sub-Committee agreed to refer this matter to the Scrutiny Committee for further consideration.

**13.0 Background papers:**

13.1 None.

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<b>Report to:</b>	<b>SCRUTINY COMMITTEE</b>
<b>Relevant Officer:</b>	Steve Sienkiewicz, Scrutiny Manager.
<b>Date of Meeting</b>	22 January 2015

## SCRUTINY PANEL UPDATE

### 1.0 Purpose of the report:

1.1 The Committee to consider progress updates on the appointed Scrutiny Panels including verbal updates from Lead Members.

### 2.0 Recommendation(s):

2.1 To note the update report from the Scrutiny Lead Members.

### 3.0 Reasons for recommendation(s):

3.1 To ensure the Committee is fully appraised as to the progress of work of its appointed Panels.

3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.2b Is the recommendation in accordance with the Council's approved budget? N/A

3.3 Other alternative options to be considered: None.

### 4.0 Council Priority:

4.1 N/A

### 5.0 Background Information

5.1 The purpose of the report is to provide the Scrutiny Committee with an update on the work of the Scrutiny Panels, outlined in the report attached at Appendix 9a.

5.2 Lead Members will be invited to give a verbal update regarding work undertaken and planned and to feedback to the Committee on the reviews currently in progress.

Does the information submitted include any exempt information?

No

**List of Appendices:**

Appendix 9a: Scrutiny progress report.

**6.0 Legal considerations:**

6.1 None.

**7.0 Human Resources considerations:**

7.1 None.

**8.0 Equalities considerations:**

8.1 None.

**9.0 Financial considerations:**

9.1 None.

**10.0 Risk management considerations:**

10.1 None.

**11.0 Ethical considerations:**

11.1 None.

**12.0 Internal/ External Consultation undertaken:**

12.1 None.

**13.0 Background papers:**

13.1 None.

SCRUTINY	MEMBERS INVOLVED	DATE COMMENCED	SUPPORTING OFFICERS	PROGRESS REPORT
<b>Housing, Public Safety and Enforcement and Street Scene and the Environment - Councillor Galley</b>				
Community Safety Partnership (CSP) Scrutiny Panel	Councillors: Galley (Lead Member), Stansfield, D. Coleman, Green, Hutton, M. Mitchell.	Ongoing statutory responsibility under Police and Justice Act legislation	Paolo Pertica	<p>The last meeting of the Panel was held on 28 October 2014 and considered the performance data of the Community Safety Partnership, Substance Misuse – drugs and alcohol, Changes to Anti-Social Behaviour Legislation, Burglary and the Community Safety Landscape across Lancashire.</p> <p>The date of the next meeting will be held on Thursday, 25 June 2015.</p>
<b>Tourism and Leisure, Highways, Transport and Equality and Diversity - Councillor Mrs Callow</b>				
Outside Bodies Scrutiny Panel	Councillors: Mrs Callow (Lead Member), Doherty, D. Coleman Green, Hutton, M. Mitchell, O'Hara and Stansfield	November 2012	Various	This is an on-going Panel to scrutinise the performance and strategies of the Blackpool Zoo, which is part-owned, by the Council. The Panel last met on 28 April 2014 and the next meeting date has yet to be confirmed.
<b>Children's Services and Culture and Heritage - Councillor Stansfield</b>				
Children's Services (Safeguarding) Review Panel	Councillors Stansfield, D. Coleman, Green, Hutton, O'Hara and Ryan, Mrs Jackson	January 2014 - ongoing	Delyth Curtis Nancy Meehan	<p>The last meeting of this Review Panel was held on 26 November 2014.</p> <p>The next meeting is due to be held on 26 January 2015.</p> <p>An update of the work of the Panel to date will be presented at the February Scrutiny Committee meeting.</p>

Education Scrutiny Review Panel	Councillors Stansfield (Lead Member), O'Hara, Hutton, D Coleman, Green	January 2013 - ongoing	Delyth Curtis Carl Baker Charlotte Clarke	<p>This Review Panel is now fully established and meeting on a regular, timetabled basis. An update of the work of the Panel to date was considered at the Scrutiny Committee meeting in October 2014 and further updates will be provided to the Committee at timely intervals.</p> <p>The last meeting of the Panel was held on 6 November 2014.</p> <p>The next meeting of the Panel will be held on 22 January.</p>
<b>Urban Regeneration – Councillor Doherty</b>				
Apprenticeships Scrutiny Review Panel	Cllrs Elmes (Lead Member), Evans, Henderson, Hutton, O'Hara	March 2014	Peter Legg Mike Taplin Linda Dutton	<p>Following the final report of the Panel being approved by the Scrutiny Committee on 1 May 2014, it was subsequently approved by the Executive on 19 May 2014.</p> <p>Progress on the recommendations was reported to Panel Members in January 2015.</p>
Outside Bodies Scrutiny Panel	Councillors: Doherty, Mrs Callow, D. Coleman Green, Hutton, M. Mitchell, O'Hara and Stansfield	November 2012	Alan Cavill Rob Green	<p>This is an on-going Panel to scrutinise the performance and strategies of the Blackpool, Fylde and Wyre Economic Development Company, which is part-owned, by the Council. The Panel last met on 28 April and the schedule for the next round of meetings has now been arranged as follows:</p> <p>Economic Development Company: 12 March 2015, 2.00 pm at the Town Hall.</p>
<b>Corporate Management and Resources – Councillor Benson</b>				
Priority reporting and monitoring	Scrutiny Committee	Ongoing	Corporate Leadership Team	Reporting in September 2014, November 2014 and February 2015. Progress reports against the Council's key corporate priorities. Due to the strategic nature of this item, it was agreed that it would be reported to the full Committee.



<b>Public Health and Adult Social Care - Councillor Mrs Henderson MBE</b>				
Visits to Care Homes	Councillors Henderson MBE, Hutton, Ryan and O'Hara, D. Coleman, Benson	November 2013	Val Raynor	An initial briefing for interested Members was held on the 23 October 2013. Members are accompanying inspection staff in visits into care and nursing homes on an on-going basis and an update report highlighting the work undertaken will be submitted to a future meeting of the Scrutiny Committee.

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<b>Report to:</b>	<b>SCRUTINY COMMITTEE</b>
<b>Relevant Officer:</b>	Steve Sienkiewicz, Scrutiny Manager.
<b>Date of Meeting</b>	22 January 2015

## COMMITTEE WORKPLAN

### 1.0 Purpose of the report:

1.1 The Committee to consider the Scrutiny Workplan, together with any suggestions that Members may wish to make for scrutiny review topics.

### 2.0 Recommendation(s):

2.1 To approve the Committee Workplan, taking into account any suggestions for amendment or addition.

### 3.0 Reasons for recommendation(s):

3.1 To ensure the Workplan is up to date and is an accurate representation of the Committee's work.

3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.2b Is the recommendation in accordance with the Council's approved budget? N/A

3.3 Other alternative options to be considered:

None.

### 4.0 Council Priority:

4.1 N/A

### 5.0 Background Information

5.1 The Scrutiny Committee Workplan is attached at Appendix 10a.

5.2 Committee Members are also invited, either now or in the future, to suggest topics that might be suitable for scrutiny. In so doing, Members are requested to be mindful

of the scrutiny selection checklist that is attached to this report at Appendix 10b. At the Committee meeting on 9 June 2011 it was decided that the checklist should form part of the mandatory scrutiny procedure. It should therefore be completed and submitted for consideration by the Committee, prior to a topic being approved for scrutiny.

Does the information submitted include any exempt information?

No

**List of Appendices:**

Appendix 10a: Scrutiny Committee Workplan.

Appendix 10b: Scrutiny Selection Checklist - (blank template).

**6.0 Legal considerations:**

6.1 None.

**7.0 Human Resources considerations:**

7.1 None.

**8.0 Equalities considerations:**

8.1 None.

**9.0 Financial considerations:**

9.1 None.

**10.0 Risk management considerations:**

10.1 None.

**11.0 Ethical considerations:**

11.1 None.

**12.0 Internal/ External Consultation undertaken:**

12.1 None.

**13.0 Background papers:**

13.1 None.

## SCRUTINY COMMITTEE WORKPLAN 2014/2015

<b>Housing, Public Safety and Enforcement and Street Scene and the Environment –</b> Lead Member: Cllr Galley	Community Safety Partnership Scrutiny Review Panel (statutory responsibility). Two meetings will be held per year. Timely reports to be received by the Committee. Last met on 28 October 2014 and reported to Committee on 22 January 2015. <b>Next meeting will be held on 25 June 2015.</b>
	Regular updates on the Transience Projects – <b>Last update report to Committee on 12 December 2013. Next update TBC.</b>
	Potential topics for consideration, identified through discussions with the Cabinet Member: <ul style="list-style-type: none"> <li>• Impact of the mobile recycling centre</li> <li>• Decent Homes</li> </ul>
<b>Tourism and Leisure, Highways, Transport and Equality and Diversity</b> Lead Member: Cllr Mrs Callow	Outside body standing panels (one meeting each annually): <ul style="list-style-type: none"> <li>• Blackpool Zoo – <b>Next meeting date to be confirmed.</b></li> </ul>
	Prosperous Town Theme Report – <b>Next report will be presented to the Committee in February 2015.</b>
<b>Children’s Services and Culture and Heritage</b> Lead Member: Cllr Stansfield	Education Scrutiny Review Panel - <b>Standing Panel, Ongoing. Timely reports to be received by the Committee. Next meeting to be held on 22 January 2015 and the next report will be presented to the Committee in February 2015.</b>
	Children’s Services (Safeguarding) Scrutiny Panel - <b>Standing Panel, Ongoing. Next meeting due to take place on 26 January 2015. A report will be submitted to Committee in February 2015.</b>
	Children’s Services Annual report was considered at the December 2013 meeting. <b>To be considered annually by Committee.</b>
<b>Urban Regeneration</b> Lead Member: Cllr Doherty	Flood Risk Scrutiny Review Panel - Annual report to Scrutiny Committee on flood risk issues and progress now the Panel has completed its work. <b>First report presented October 2014.</b>
	Apprenticeships Scrutiny Review Panel - ‘In a day’ review to be held 26 <sup>th</sup> March 2014. <b>Final report approved by Scrutiny Committee May 2014. All recommendations accepted by Executive. Progress report circulated to Panel Members in January 2015.</b>

## SCRUTINY COMMITTEE WORKPLAN 2014/2015

	<p>Bathing Water Scrutiny Review Panel - <b>Final report approved by Committee 13 June 2013 (led by Cllr Mrs Callow)</b>. The Committee agreed that the Panel should meet annually to monitor progress. <b>Next meeting expected to be January/ February 2015.</b></p>
<p><b>Corporate Management and Resources.</b> Lead Member: Cllr Benson</p>	<p>Outside body standing panel (one meeting annually):</p> <ul style="list-style-type: none"> <li>• Blackpool Economic Development Company –<b>Next meeting due to be held on Thursday, 12 March 2015.</b></li> </ul>
	<p>Quarterly progress reports against the Council's priorities - <b>Reports due to Committee in September 2014, November 2014 and February 2015.</b></p>
	<p>Council Complaints Annual Report - <b>Report will be next presented to the Scrutiny Committee in June 2015.</b></p>
<p><b>Public Health and Adult Social Care.</b> Lead Member: Cllr Mrs Henderson MBE.</p>	<p>Scrutiny Committee to monitor handling of CAF complaints, following Executive decision EX/11/2013. Last reported September 2013. <b>To be considered annually by Committee.</b></p>
	<p>To consider Adult Safeguarding matters, including the annual Safeguarding report. <b>Quarterly reports to Committee. Report to be presented to Committee on 22 January 2015.</b></p>
	<p>Care Home Visits – The visits have commenced, following the initial briefing that was held on 23<sup>rd</sup> October 2013. An update report was presented to Committee on 20<sup>th</sup> March 2014 and there will be a further update presented in due course.</p>
	<p>Child Poverty - regular reports to be received by Committee as per recommendation at the Scrutiny Committee meeting in October 2013. <b>Next report to Committee Autumn 2015.</b></p>



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